

## General Assembly

# Raised Bill No. 410

February Session, 2012

LCO No. 1698

\*01698 INS\*

Referred to Committee on Insurance and Real Estate

Introduced by: (INS)

#### AN ACT CONCERNING ADVERSE DETERMINATION REVIEWS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Section 38a-591d of the 2012 supplement to the general statutes is repealed and the following is substituted in lieu thereof
- 3 (*Effective October 1, 2012*):
- 4 (a) (1) Each health carrier shall maintain written procedures for (A)
- 5 utilization review and benefit determinations, (B) expedited utilization
- 6 review and benefit determinations with respect to prospective urgent
- 7 care requests and concurrent review urgent care requests, and (C)
- 8 notifying covered persons or covered persons' authorized
- 9 representatives of such review and benefit determinations. Each health
- 10 carrier shall make such review and benefit determinations within the
- 11 specified time periods under this section.
- 12 (2) In determining whether a benefit request shall be considered an
- urgent care request, an individual acting on behalf of a health carrier
- shall apply the judgment of a prudent layperson who possesses an
- 15 average knowledge of health and medicine, except that any benefit
- 16 request determined to be an urgent care request by a health care

(b) With respect to a nonurgent care request:

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- 20 (1) For a prospective or concurrent review request, a health carrier shall make a determination within a reasonable period of time appropriate to the covered person's medical condition, but not later than fifteen calendar days after the date the health carrier receives such request, and shall notify the covered person and, if applicable, the covered person's authorized representative of such determination, whether or not the carrier certifies the provision of the benefit.
- 27 (2) For a retrospective review request, a health carrier shall make a 28 determination within a reasonable period of time, but not later than 29 thirty calendar days after the date the health carrier receives such 30 request.
- 31 (3) The time periods specified in subdivisions (1) and (2) of this 32 subsection may be extended once by the health carrier for up to fifteen 33 calendar days, provided the health carrier:
  - (A) Determines that an extension is necessary due to circumstances beyond the health carrier's control; and
  - (B) Notifies the covered person and, if applicable, the covered person's authorized representative prior to the expiration of the initial time period, of the circumstances requiring the extension of time and the date by which the health carrier expects to make a determination.
  - (4) (A) If the extension pursuant to subdivision (3) of this subsection is necessary due to the failure of the covered person or the covered person's authorized representative to provide information necessary to make a determination on the request, the health carrier shall:
- 44 (i) Specifically describe in the notice of extension the required 45 information necessary to complete the request; and

- (ii) Provide the covered person and, if applicable, the covered person's authorized representative with not less than forty-five calendar days after the date of receipt of the notice to provide the specified information.
  - (B) If the covered person or the covered person's authorized representative fails to submit the specified information before the end of the period of the extension, the health carrier may deny certification of the benefit requested.
    - (c) With respect to an urgent care request:
  - (1) Unless the covered person or the covered person's authorized representative has failed to provide information necessary for the health carrier to make a determination, the health carrier shall make a determination as soon as possible, taking into account the covered person's medical condition, but not later than seventy-two hours after the health carrier receives such request, provided, if the urgent care request is a concurrent review request to extend a course of treatment beyond the initial period of time or the number of treatments, such request is made at least twenty-four hours prior to the expiration of the prescribed period of time or number of treatments;
  - (2) (A) If the covered person or the covered person's authorized representative has failed to provide information necessary for the health carrier to make a determination, the health carrier shall notify the covered person or the covered person's representative, as applicable, as soon as possible, but not later than twenty-four hours after the health carrier receives such request.
  - (B) The health carrier shall provide the covered person or the covered person's authorized representative, as applicable, a reasonable period of time to submit the specified information, taking into account the covered person's medical condition, but not less than forty-eight hours after notifying the covered person or the covered person's authorized representative, as applicable.

- (3) The health carrier shall notify the covered person and, if applicable, the covered person's authorized representative of its determination as soon as possible, but not later than forty-eight hours after the earlier of (A) the date on which the covered person and the covered person's authorized representative, as applicable, provides the specified information to the health carrier, or (B) the date on which the specified information was to have been submitted.
- (d) (1) Whenever a health carrier receives a review request from a covered person or a covered person's authorized representative that fails to meet the health carrier's filing procedures, the health carrier shall notify the covered person and, if applicable, the covered person's authorized representative of such failure not later than five calendar days after the health carrier receives such request, except that for an urgent care request, the health carrier shall notify the covered person and, if applicable, the covered person's authorized representative of such failure not later than twenty-four hours after the health carrier receives such request.
- (2) If the health carrier provides such notice orally, the health carrier shall provide confirmation in writing to the covered person and the covered person's health care professional of record not later than five calendar days after providing the oral notice.
- (e) Each health carrier shall provide promptly to a covered person and, if applicable, the covered person's authorized representative a notice of an adverse determination.
- (1) Such notice may be provided in writing or by electronic means and shall set forth, in a manner calculated to be understood by the covered person or the covered person's authorized representative:
- [(1)] (A) Information sufficient to identify the benefit request or claim involved, including the date of service, if applicable, the health care professional and the claim amount;

- [(2)] (B) The specific reason or reasons for the adverse determination and a description of the health carrier's standard, if any, that was used in reaching the denial;
- [(3)] (C) Reference to the specific health benefit plan provisions on which the determination is based;
- [(4)] (D) A description of any additional material or information necessary for the covered person to perfect the benefit request or claim, including an explanation of why the material or information is necessary to perfect the request or claim;
  - [(5)] (E) A description of the health carrier's internal grievance process that includes [(A)] (i) the health carrier's expedited review procedures, [(B)] (ii) any time limits applicable to such process or procedures, [(C)] (iii) the contact information for the organizational unit designated to coordinate the review on behalf of the health carrier, and [(D)] (iv) a statement that the covered person or, if applicable, the covered person's authorized representative is entitled, pursuant to the requirements of the health carrier's internal grievance process, to [(i)] (I) submit written comments, documents, records and other material relating to the covered person's benefit request for consideration by the individual or individuals conducting the review, and [(ii)] (II) receive from the health carrier, free of charge, [upon request,] reasonable access to and copies of all documents, records and other information relevant to the covered person's benefit request;
    - [(6)] (F) If the adverse determination is based on a health carrier's internal rule, guideline, protocol or other similar criterion, [(A)] the specific rule, guideline, protocol or other similar criterion; [, or (B) a statement that a specific rule, guideline, protocol or other similar criterion of the health carrier was relied upon to make the adverse determination and that a copy of such rule, guideline, protocol or other similar criterion will be provided to the covered person free of charge upon request, and instructions for requesting such copy;]

- 138 [(7)] (G) If the adverse determination is based on medical necessity 139 or an experimental or investigational treatment or similar exclusion or 140 limit, the written statement of the scientific or clinical rationale for the adverse determination and [(A)] an explanation of the scientific or 141 142 clinical rationale used to make the determination that applies the terms 143 of the health benefit plan to the covered person's medical 144 circumstances; [, or (B) a statement that an explanation will be 145 provided to the covered person free of charge upon request, and 146 instructions for requesting a copy of such explanation;] and
  - [(8)] (H) A statement explaining the right of the covered person to contact the commissioner's office or the Office of the Healthcare Advocate at any time for assistance or, upon completion of the health carrier's internal grievance process, to file a civil suit in a court of competent jurisdiction. Such statement shall include the contact information for said offices.
  - (2) The health carrier shall include, free of charge, with such notice a copy of all documents, communications, information, evidence and rationale regarding the adverse determination, whether or not the health carrier considered such documents, communications, information, evidence or rationale in making the adverse determination.
  - (f) If the adverse determination is a rescission, the health carrier shall include with the advance notice of the application for rescission required to be sent to the covered person, a written statement that includes:
  - (1) Clear identification of the alleged fraudulent act, practice or omission or the intentional misrepresentation of material fact;
- 165 (2) An explanation as to why the act, practice or omission was 166 fraudulent or was an intentional misrepresentation of a material fact;
- 167 (3) A disclosure that the covered person or the covered person's

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- 169 the date such advance notice of the proposed rescission ends, a
- 170 grievance with the health carrier to request a review of the adverse
- determination to rescind coverage, pursuant to sections 38a-591e and
- 172 38a-591f, as amended by this act;
- 173 (4) A description of the health carrier's grievance procedures 174 established under sections 38a-591e and 38a-591f, <u>as amended by this</u> 175 act, including [,] any time limits applicable to those procedures; and
- 176 (5) The date such advance notice of the proposed rescission ends 177 and the date back to which the coverage will be retroactively 178 rescinded.
- 179 (g) (1) Whenever a health carrier fails to strictly adhere to the 180 requirements of this section with respect to making utilization review 181 and benefit determinations of a benefit request or claim, the covered 182 person shall be deemed to have exhausted the internal grievance 183 process of such health carrier and may file a request for an external 184 review in accordance with the provisions of section 38a-591g, as 185 amended by this act, regardless of whether the health carrier asserts it 186 substantially complied with the requirements of this section or that 187 any error it committed was de minimis.
  - (2) A covered person who has exhausted the internal grievance process of a health carrier may, in addition to filing a request for an external review, pursue any available remedies under state or federal law on the basis that the health carrier failed to provide a reasonable internal grievance process that would yield a decision on the merits of the claim.
  - (h) Notwithstanding subdivision (3) of subsection (c) of section 38a-591e, as amended by this act, if a covered person or the covered person's authorized representative files any grievance or requests any review of an adverse determination or a final adverse determination pursuant to section 38a-591e, 38a-591f or 38a-591g, as amended by this

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- 199 act, relating to the dispensation of a drug prescribed by a licensed
- 200 participating provider, the health carrier shall issue immediate
- 201 <u>electronic authorization to the covered person's pharmacy for such</u>
- 202 <u>drug for the duration of any such grievance or review. Such</u>
- authorization shall include confirmation of the availability of payment
- 204 <u>for such supply of such drug.</u>
- Sec. 2. Section 38a-591e of the 2012 supplement to the general
- statutes is repealed and the following is substituted in lieu thereof
- 207 (*Effective October 1, 2012*):
- 208 (a) (1) Each health carrier shall establish and maintain written
- 209 procedures for (A) the review of grievances of adverse determinations
- 210 that were based, in whole or in part, on medical necessity, (B) the
- 211 expedited review of grievances of adverse determinations of urgent
- 212 care requests, including concurrent review urgent care requests
- 213 involving an admission, availability of care, continued stay or health
- 214 care service for a covered person who has received emergency services
- but has not been discharged from a facility, and (C) notifying covered
- 216 persons or covered persons' authorized representatives of such
- 217 adverse determinations.
- 218 (2) Each health carrier shall file with the commissioner a copy of
- such procedures, including all forms used to process requests, and any
- subsequent material modifications to such procedures.
- 221 (3) In addition to a copy of such procedures, each health carrier shall
- 222 file annually with the commissioner, as part of its annual report
- 223 required under subsection (e) of section 38a-591b, a certificate of
- 224 compliance stating that the health carrier has established and
- 225 maintains grievance procedures for each of its health benefit plans that
- are fully compliant with the provisions of sections 38a-591a to 38a-
- 591m, inclusive, as amended by this act.
- 228 (b) (1) A covered person or a covered person's authorized
- 229 representative may file a grievance of an adverse determination that

- was based, in whole or in part, on medical necessity with the health carrier not later than one hundred eighty calendar days after the covered person or the covered person's authorized representative, as applicable, receives the notice of an adverse determination.
- 234 (2) For prospective or concurrent urgent care requests, a covered 235 person or a covered person's authorized representative may make a 236 request for an expedited review orally or in writing.
  - (c) (1) (A) When conducting a review of an adverse determination under this section, the health carrier shall ensure that such review is conducted in a manner to ensure the independence and impartiality of the individual or individuals involved in making the review decision.
  - (B) If the adverse determination involves utilization review, the health carrier shall designate an appropriate clinical peer or peers to review such adverse determination. Such clinical peer or peers shall not have been involved in the initial adverse determination.
  - (C) The individual or individuals conducting a review under this section shall take into consideration all comments, documents, records and other information relevant to the covered person's benefit request that is the subject of the adverse determination under review, that are submitted by the covered person or the covered person's authorized representative, regardless of whether such information was submitted or considered in making the initial adverse determination.
  - (D) Prior to issuing a decision, the health carrier shall provide free of charge, by facsimile, electronic means or any other expeditious method available, to the covered person or the covered person's authorized representative, as applicable, any new or additional documents, communications, information and evidence relied upon and any new or additional scientific or clinical rationale used by the health carrier in connection with the grievance. Such documents, communications, information, evidence and rationale shall be provided sufficiently in advance of the date the health carrier is

- 261 required to issue a decision to permit the covered person or the 262 covered person's authorized representative, as applicable, a reasonable 263 opportunity to respond prior to such date.
- 264 (2) If the review under subdivision (1) of this subsection is an 265 expedited review, all necessary information, including the health 266 carrier's decision, shall be transmitted between the health carrier and 267 the covered person or the covered person's authorized representative, 268 as applicable, by telephone, facsimile, electronic means or any other 269 expeditious method available.
- 270 (3) If the review under subdivision (1) of this subsection is an 271 expedited review of a grievance involving an adverse determination of 272 a concurrent review urgent care request, the treatment shall be 273 continued without liability to the covered person until the covered 274 person has been notified of the review decision.
- 275 (d) (1) The health carrier shall notify the covered person and, if 276 applicable, the covered person's authorized representative, in writing 277 or by electronic means, of its decision within a reasonable period of 278 time appropriate to the covered person's medical condition, but not 279 later than:
- 280 (A) For prospective review and concurrent review requests, thirty 281 calendar days after the health carrier receives the grievance;
- 282 (B) For retrospective review requests, sixty calendar days after the 283 health carrier receives the grievance; and
- 284 (C) For expedited review requests, seventy-two hours after the 285 health carrier receives the grievance.
- 286 (2) The time periods set forth in subdivision (1) of this subsection 287 shall apply regardless of whether all of the information necessary to 288 make a decision accompanies the filing.
- 289 (e) (1) The notice required under subsection (d) of this section shall

- 290 set forth, in a manner calculated to be understood by the covered 291 person or the covered person's authorized representative:
- 292 [(1)] (A) The titles and qualifying credentials of the individual or 293 individuals participating in the review process;
- 294 [(2)] (B) Information sufficient to identify the claim involved with 295 respect to the grievance, including the date of service, if applicable, the 296 health care professional and the claim amount;
- 297 [(3)] (C) A statement of such individual's or individuals' 298 understanding of the covered person's grievance;
- 299 [(4)] (D) The individual's or individuals' decision in clear terms and 300 the health benefit plan contract basis or scientific or clinical rationale 301 for such decision in sufficient detail for the covered person to respond 302 further to the health carrier's position;
- 303 [(5)] (E) Reference to the evidence or documentation used as the basis for the decision; 304
- 305 [(6)] (F) For a decision that upholds the adverse determination:
- 306 [(A)] (i) The specific reason or reasons for the final adverse 307 determination, including the denial code and its corresponding 308 meaning, as well as a description of the health carrier's standard, if 309 any, that was used in reaching the denial;
- 310 [(B)] (ii) Reference to the specific health benefit plan provisions on 311 which the decision is based;
- 312 [(C) A statement that the covered person may receive from the 313 health carrier, free of charge and upon request, reasonable access to 314 and copies of, all documents, records and other information relevant to 315 the adverse determination under review;
- 316 [(D)] (iii) If the final adverse determination is based on a health carrier's internal rule, guideline, protocol or other similar criterion, [(i)] 317

- the specific rule, guideline, protocol or other similar criterion; [, or (ii) a 318 319 statement that a specific rule, guideline, protocol or other similar 320 criterion of the health carrier was relied upon to make the final adverse 321 determination and that a copy of such rule, guideline, protocol or other 322 similar criterion will be provided to the covered person free of charge 323 upon request and instructions for requesting such copy;]
- 324 [(E)] (iv) If the final adverse determination is based on medical 325 necessity or an experimental or investigational treatment or similar 326 exclusion or limit, the written statement of the scientific or clinical 327 rationale for the final adverse determination and [(i)] an explanation of 328 the scientific or clinical rationale used to make the determination that 329 applies the terms of the health benefit plan to the covered person's 330 medical circumstances, including citations to any medical journal 331 articles or scientific or clinical evidence relied upon; [or (ii) a statement 332 that an explanation will be provided to the covered person free of 333 charge upon request and instructions for requesting a copy of such 334 explanation;]
- 335 [(F)] (v) A statement describing the procedures for obtaining an 336 external review of the final adverse determination;
- 337 [(7)] (G) If applicable, the following statement: "You and your plan 338 may have other voluntary alternative dispute resolution options such 339 as mediation. One way to find out what may be available is to contact 340 your state Insurance Commissioner."; and
  - [(8)] (H) A statement disclosing the covered person's right to contact the commissioner's office or the Office of the Healthcare Advocate at any time. Such disclosure shall include the contact information for said offices.
- 345 (2) For a decision that upholds the adverse determination, the health 346 carrier shall include, free of charge, with such notice copies of all 347 documents, communications, information, evidence and rationale regarding the adverse determination, whether or not the individual or

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- 349 individuals conducting a review under this section considered such 350 documents, communications, information, evidence or rationale in 351 making the final adverse determination, that were not provided to the 352 covered person or the covered person's authorized representative 353 pursuant to subdivision (2) of subsection (e) of section 38a-591d, as 354 amended by this act, or subparagraph (D) of subdivision (1) of 355 subsection (c) of this section. The health carrier shall not be required to 356 include the comments, documents, records or other information 357 submitted by the covered person or the covered person's authorized 358 representative pursuant to subparagraph (C) of subdivision (1) of 359 subsection (c) of this section.
- 360 (f) (1) Whenever a health carrier fails to strictly adhere to the 361 requirements of this section with respect to receiving and resolving 362 grievances involving an adverse determination, the covered person 363 shall be deemed to have exhausted the internal grievance process of 364 such health carrier and may file a request for an external review, 365 regardless of whether the health carrier asserts that it substantially 366 complied with the requirements of this section, or that any error it committed was de minimis. 367
  - (2) A covered person who has exhausted the internal grievance process of a health carrier may, in addition to filing a request for an external review, pursue any available remedies under state or federal law on the basis that the health carrier failed to provide a reasonable internal grievance process that would yield a decision on the merits of the claim.
- 374 Sec. 3. Section 38a-591f of the 2012 supplement to the general 375 statutes is repealed and the following is substituted in lieu thereof 376 (Effective October 1, 2012):
- 377 (a) Each health carrier shall establish and maintain written 378 procedures (1) for the review of grievances of adverse determinations 379 that were not based on medical necessity, and (2) notifying covered 380 persons or covered persons' authorized representatives of such

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- (b) (1) A covered person or the covered person's authorized representative may file a grievance of an adverse determination that was not based on medical necessity with the health carrier not later than one hundred eighty calendar days after the covered person or the covered person's representative, as applicable, receives the notice of an adverse determination.
- 388 (2) The health carrier shall notify the covered person and, if 389 applicable, the covered person's authorized representative not later 390 than three business days after the health carrier receives a grievance 391 that the covered person or the covered person's authorized 392 representative, as applicable, is entitled to submit written material to 393 the health carrier to be considered when conducting a review of the 394 grievance.
- 395 (3) (A) Upon receipt of a grievance, a health carrier shall designate an individual or individuals to conduct a review of the grievance.
  - (B) The health carrier shall not designate the same individual or individuals who denied the claim or handled the matter that is the subject of the grievance to conduct the review of the grievance.
- (C) The health carrier shall provide the covered person and, if applicable, the covered person's authorized representative with the name, address and telephone number of the individual or the organizational unit designated to coordinate the review on behalf of the health carrier.
- (c) (1) The health carrier shall notify the covered person and, if applicable, the covered person's authorized representative in writing, of its decision not later than twenty business days after the health carrier received the grievance.
- 409 (2) If the health carrier is unable to comply with the time period 410 specified in subdivision (1) of this subsection due to circumstances

- beyond the health carrier's control, the time period may be extended
- by the health carrier for up to ten business days, provided that on or
- before the twentieth business day after the health carrier received the
- 414 grievance, the health carrier provides written notice to the covered
- 415 person and, if applicable, the covered person's authorized
- 416 representative of the extension and the reasons for the delay.
- (d) (1) The written decision issued pursuant to subsection (c) of this
- 418 section shall contain:
- 419 [(1)] (A) The titles and qualifying credentials of the individual or
- 420 individuals participating in the review process;
- 421 [(2)] (B) A statement of such individual's or individuals'
- 422 understanding of the covered person's grievance;
- 423 [(3)] (C) The individual's or individuals' decision in clear terms and
- 424 the health benefit plan contract basis for such decision in sufficient
- detail for the covered person to respond further to the health carrier's
- 426 position; and
- 427 [(4)] (D) Reference to the evidence or documentation used as the
- 428 basis for the decision.
- 429 (2) For a decision that upholds the adverse determination, the health
- 430 carrier shall include, free of charge, with such notice copies of all
- documents, communications, information and evidence regarding the
- 432 adverse determination, whether or not the individual or individuals
- 433 conducting a review under this section considered such documents,
- communications, information or evidence in making the final adverse
- determination, that were not provided to the covered person or the
- 436 covered person's authorized representative pursuant to subdivision (2)
- of subsection (e) of section 38a-591d, as amended by this act.
- Sec. 4. Section 38a-591g of the 2012 supplement to the general
- 439 statutes is repealed and the following is substituted in lieu thereof
- 440 (*Effective October 1, 2012*):

- (a) (1) A covered person or a covered person's authorized representative may file a request for an external review or an expedited external review of an adverse determination or a final adverse determination in accordance with the provisions of this section. All requests for external review or expedited external review shall be made in writing to the commissioner. The commissioner may prescribe the form and content of such requests.
- (2) (A) All requests for external review or expedited external review shall be accompanied by a filing fee of twenty-five dollars, except that no covered person or covered person's authorized representative shall pay more than seventy-five dollars in a calendar year for such covered person. Any filing fee paid by a covered person's authorized representative shall be deemed to have been paid by the covered person. If the commissioner finds that the covered person is indigent or unable to pay the filing fee, the commissioner shall waive such fee. Any such fees shall be deposited in the Insurance Fund established under section 38a-52a.
- (B) The commissioner shall refund any paid filing fee to the covered person or the covered person's authorized representative, as applicable, or the health care professional if the adverse determination or the final adverse determination that is the subject of the external review request or expedited external review request is reversed or revised.
- (3) The health carrier that issued the adverse determination or the final adverse determination that is the subject of the external review request or the expedited external review request shall pay the independent review organization for the cost of conducting the review.
- (4) An external review decision, whether such review is a standard external review or an expedited external review, shall be binding on the health carrier or a self-insured governmental plan and the covered person, except to the extent such health carrier or covered person has other remedies available under federal or state law. A covered person

- 473 or a covered person's authorized representative shall not file a 474 subsequent request for an external review or an expedited external 475 review that involves the same adverse determination or final adverse 476 determination for which the covered person or the covered person's authorized representative already received an external review decision 477 478 or an expedited external review decision.
- 479 (5) Each health carrier shall maintain written records of external 480 reviews as set forth in section 38a-591h.
- 481 (6) Each independent review organization shall maintain written 482 records as set forth in subsection (e) of section 38a-591m.
  - (b) (1) Except as otherwise provided under subdivision (2) of this subsection or subsection (d) of this section, a covered person or a covered person's authorized representative shall not file a request for an external review or an expedited external review until the covered person or the covered person's authorized representative has exhausted the health carrier's internal grievance process.
  - (2) A health carrier may waive its internal grievance process and the requirement for a covered person to exhaust such process prior to filing a request for an external review or an expedited external review.
  - (c) (1) At the same time a health carrier sends to a covered person or a covered person's authorized representative a written notice of an adverse determination or a final adverse determination issued by the health carrier, the health carrier shall include a written disclosure to the covered person and, if applicable, the covered person's authorized representative of the covered person's right to request an external review.
- 499 (2) The written notice shall include:
- 500 (A) The following statement or a statement in substantially similar 501 language: "We have denied your request for benefit approval for a health care service or course of treatment. You may have the right to 502

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have our decision reviewed by health care professionals who have no association with us by submitting a request for external review to the office of the Insurance Commissioner, if our decision involved making a judgment as to the medical necessity, appropriateness, health care setting, level of care or effectiveness of the health care service or treatment you requested.";

- (B) For a notice related to an adverse determination, a statement informing the covered person that:
- (i) If the covered person has a medical condition for which the time period for completion of an expedited internal review of a grievance involving an adverse determination would seriously jeopardize the life or health of the covered person or would jeopardize the covered person's ability to regain maximum function, the covered person or the covered person's authorized representative may (I) file a request for an expedited external review, or (II) file a request for an expedited external review if the adverse determination involves a denial of coverage based on a determination that the recommended or requested health care service or treatment is experimental or investigational and the covered person's treating health care professional certifies in writing that such recommended or requested health care service or treatment would be significantly less effective if not promptly initiated; and
- (ii) Such request for expedited external review may be filed at the same time the covered person or the covered person's authorized representative files a request for an expedited internal review of a grievance involving an adverse determination, except that the independent review organization assigned to conduct the expedited external review shall determine whether the covered person shall be required to complete the expedited internal review of the grievance prior to conducting the expedited external review;
- 533 (C) For a notice related to a final adverse determination, a statement 534 informing the covered person that:

- (i) If the covered person has a medical condition for which the time period for completion of an external review would seriously jeopardize the life or health of the covered person or would jeopardize the covered person's ability to regain maximum function, the covered person or the covered person's authorized representative may file a request for an expedited external review; or
  - (ii) If the final adverse determination concerns (I) an admission, availability of care, continued stay or health care service for which the covered person received emergency services but has not been discharged from a facility, the covered person or the covered person's authorized representative may file a request for an expedited external review, or (II) a denial of coverage based on a determination that the recommended or requested health care service or treatment is experimental or investigational and the covered person's treating health care professional certifies in writing that such recommended or requested health care service or treatment would be significantly less effective if not promptly initiated, the covered person or the covered person's authorized representative may file a request for an expedited external review;
  - (D) (i) A copy of the description of both the standard and expedited external review procedures the health carrier is required to provide, highlighting the provisions in the external review procedures that give the covered person or the covered person's authorized representative the opportunity to submit additional information and including any forms used to process an external review or an expedited external review;
  - (ii) As part of any forms provided under subparagraph (D)(i) of this subdivision, an authorization form or other document approved by the commissioner that complies with the requirements of 45 CFR 164.508, as amended from time to time, by which the covered person shall authorize the health carrier and the covered person's treating health care professional to release, transfer or otherwise divulge, in

- accordance with sections 38a-975 to 38a-999a, inclusive, the covered person's protected health information including medical records for purposes of conducting an external review or an expedited external
- (d) (1) A covered person or a covered person's authorized representative may file a request for an expedited external review of an adverse determination or a final adverse determination with the commissioner, except that an expedited external review shall not be provided for a retrospective review request of an adverse determination or a final adverse determination.
- 577 (2) Such request may be filed at the time the covered person receives:
- 579 (A) An adverse determination, if:

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review.

- (i) (I) The covered person has a medical condition for which the time period for completion of an expedited internal review of the adverse determination would seriously jeopardize the life or health of the covered person or would jeopardize the covered person's ability to regain maximum function; or
  - (II) The denial of coverage is based on a determination that the recommended or requested health care service or treatment is experimental or investigational and the covered person's treating health care professional certifies in writing that such recommended or requested health care service or treatment would be significantly less effective if not promptly initiated; and
- 591 (ii) The covered person or the covered person's authorized 592 representative has filed a request for an expedited internal review of 593 the adverse determination; or
- 594 (B) A final adverse determination if:
- 595 (i) The covered person has a medical condition where the time

- 596 period for completion of a standard external review would seriously 597 jeopardize the life or health of the covered person or would jeopardize 598 the covered person's ability to regain maximum function;
- 599 (ii) The final adverse determination concerns an admission, 600 availability of care, continued stay or health care service for which the 601 covered person received emergency services but has not been 602 discharged from a facility; or
  - (iii) The denial of coverage is based on a determination that the recommended or requested health care service or treatment is experimental or investigational and the covered person's treating health care professional certifies in writing that such recommended or requested health care service or treatment would be significantly less effective if not promptly initiated.
- 609 Such covered person or covered person's authorized 610 representative shall not be required to file a request for an external review prior to, or at the same time as, the filing of a request for an 612 expedited external review and shall not be precluded from filing a 613 request for an external review, within the time periods set forth in 614 subsection (e) of this section, if the request for an expedited external 615 review is determined to be ineligible for such review.
  - (e) (1) Not later than one hundred twenty calendar days after a covered person or a covered person's authorized representative receives a notice of an adverse determination or a final adverse determination, the covered person or the covered person's authorized representative may file a request for an external review or an expedited external review with the commissioner in accordance with this section.
  - (2) Not later than one business day after the commissioner receives a request that is complete, the commissioner shall send a copy of such request to the health carrier that issued the adverse determination or the final adverse determination that is the subject of the request.

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- (3) Not later than [(A)] five business days after the health carrier receives the copy of an external review request [,] or [(B)] one calendar day after the health carrier receives the copy of an expedited external review request, from the commissioner, the health carrier shall complete a preliminary review of the request to determine whether:
  - (A) The individual is or was a covered person under the health benefit plan at the time the health care service was requested or, in the case of an external review of a retrospective review request, was a covered person in the health benefit plan at the time the health care service was provided;
  - (B) The health care service that is the subject of the adverse determination or the final adverse determination is a covered service under the covered person's health benefit plan but for the health carrier's determination that the health care service is not covered because it does not meet the health carrier's requirements for medical necessity, appropriateness, health care setting, level of care or effectiveness;
- 644 (C) If the health care service or treatment is experimental or 645 investigational:
  - (i) Is a covered benefit under the covered person's health benefit plan but for the health carrier's determination that the service or treatment is experimental or investigational for a particular medical condition;
- (ii) Is not explicitly listed as an excluded benefit under the covered person's health benefit plan;
- 652 (iii) The covered person's treating health care professional has 653 certified that one of the following situations is applicable:
- 654 (I) Standard health care services or treatments have not been 655 effective in improving the medical condition of the covered person;

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- (III) There is no available standard health care service or treatment covered by the health carrier that is more beneficial than the recommended or requested health care service or treatment; and
- (iv) The covered person's treating health care professional:
- (I) Has recommended a health care service or treatment that the health care professional certifies, in writing, is likely to be more beneficial to the covered person, in the health care professional's opinion, than any available standard health care services or treatments; or
- 667 (II) Is a licensed, board certified or board eligible health care 668 professional qualified to practice in the area of medicine appropriate to 669 treat the covered person's condition and has certified in writing that 670 scientifically valid studies using accepted protocols demonstrate that 671 the health care service or treatment requested by the covered person 672 that is the subject of the adverse determination or the final adverse 673 determination is likely to be more beneficial to the covered person than 674 any available standard health care services or treatments;
  - (D) The covered person has exhausted the health carrier's internal grievance process or the covered person or the covered person's authorized representative has filed a request for an expedited external review as provided under subsection (d) of this section; and
  - (E) The covered person has provided all the information and forms required to process an external review or an expedited external review, including an authorization form as set forth in subparagraph (D)(ii) of subdivision (2) of subsection (c) of this section.
  - (4) (A) Not later than (i) one business day after the preliminary review of an external review request, or (ii) the day the preliminary review of an expedited external review request is completed, the

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health carrier shall notify the commissioner, the covered person and, if applicable, the covered person's authorized representative in writing whether the request for an external review or an expedited external review is complete and eligible for such review. The commissioner may specify the form for the health carrier's notice of initial determination under this subdivision and any supporting information required to be included in the notice.

### (B) If the request:

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- (i) Is not complete, the health carrier shall notify the commissioner and the covered person and, if applicable, the covered person's authorized representative in writing and include in the notice what information or materials are needed to perfect the request; or
- (ii) Is not eligible for external review or expedited external review, the health carrier shall notify the commissioner, the covered person and, if applicable, the covered person's authorized representative in writing and include in the notice the reasons for its ineligibility.
- (C) The notice of initial determination shall include a statement informing the covered person and, if applicable, the covered person's authorized representative that a health carrier's initial determination that the request for an external review or an expedited external review is ineligible for review may be appealed to the commissioner.
- (D) Notwithstanding a health carrier's initial determination that a request for an external review or an expedited external review is ineligible for review, the commissioner may determine, pursuant to the terms of the covered person's health benefit plan, that such request is eligible for such review and assign an independent review organization to conduct such review. Any such review shall be conducted in accordance with this section.
- 714 (f) (1) Whenever the commissioner is notified pursuant to 715 subparagraph (A) of subdivision (4) of subsection (e) of this section

that a request is eligible for external review or expedited external review, the commissioner shall, not later than [(A)] one business day after receiving such notice for an external review [,] or [(B)] one calendar day after receiving such notice for an expedited external review:

[(i)] (A) Assign an independent review organization from the list of approved independent review organizations compiled and maintained by the commissioner pursuant to section 38a-591*l* to conduct the review and notify the health carrier of the name of the assigned independent review organization. Such assignment shall be done on a random basis among those approved independent review organizations qualified to conduct the particular review based on the nature of the health care service that is the subject of the adverse determination or the final adverse determination and other circumstances, including conflict of interest concerns as set forth in section 38a-591m; and

[(ii)] (B) Notify the covered person and, if applicable, the covered person's authorized representative in writing of the request's eligibility and acceptance for external review or expedited external review. For an external review, the commissioner shall include in such notice [(I)] (i) a statement that the covered person or the covered person's authorized representative may submit, not later than five business days after the covered person or the covered person's authorized representative, as applicable, received such notice, additional information in writing to the assigned independent review organization that such organization shall consider when conducting the external review, and [(II)] (ii) where and how such additional information is to be submitted. If additional information is submitted later than five business days after the covered person or the covered person's authorized representative, as applicable, received such notice, the independent review organization may, but shall not be required to, accept and consider such additional information.

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- (2) Not later than [(A)] five business days for an external review [,] or [(B)] one calendar day for an expedited external review, after the health carrier receives notice of the name of the assigned independent review organization from the commissioner, the health carrier or its designee utilization review company shall provide to the assigned independent review organization the documents and any information such health carrier or utilization review company considered in making the adverse determination or the final adverse determination.
  - (3) The failure of the health carrier or its designee utilization review company to provide the documents and information within the time specified in subdivision (2) of this subsection shall not delay the conducting of the review.
  - (4) (i) If the health carrier or its designee utilization review company fails to provide the documents and information within the time period specified in subdivision (2) of this subsection, the independent review organization may terminate the review and make a decision to reverse the adverse determination or the final adverse determination.
  - (ii) Not later than one business day after terminating the review and making the decision to reverse the adverse determination or the final adverse determination, the independent review organization shall notify the commissioner, the health carrier, the covered person and, if applicable, the covered person's authorized representative in writing of such decision.
  - (g) (1) The assigned independent review organization shall review all the information and documents received pursuant to subsection (f) of this section. In reaching a decision, the independent review organization shall not be bound by any decisions or conclusions reached during the health carrier's utilization review process.
  - (2) Not later than one business day after receiving any information submitted by the covered person or the covered person's authorized representative pursuant to subparagraph (B) of subdivision (1) of

- subsection (f) of this section, the independent review organization shall forward such information to the health carrier.
  - (3) (A) Upon the receipt of any information forwarded pursuant to subdivision (2) of this subsection, the health carrier may reconsider its adverse determination or the final adverse determination that is the subject of the review. Such reconsideration shall not delay or terminate the review.
- (B) The independent review organization shall terminate the review if the health carrier decides, upon completion of its reconsideration and notice to such organization as provided in subparagraph (C) of this subdivision, to reverse its adverse determination or its final adverse determination and provide coverage or payment for the health care service or treatment that is the subject of the adverse determination or the final adverse determination.
  - (C) Not later than one business day after making the decision to reverse its adverse determination or its final adverse determination, the health carrier shall notify the commissioner, the assigned independent review organization, the covered person and, if applicable, the covered person's authorized representative in writing of such decision.
  - (h) In addition to the documents and information received pursuant to subsection (f) of this section, the independent review organization shall consider, to the extent the documents or information are available and the independent review organization considers them appropriate, the following in reaching a decision:
- 804 (1) The covered person's medical records;
- 805 (2) The attending health care professional's recommendation;
- 806 (3) Consulting reports from appropriate health care professionals 807 and other documents submitted by the health carrier, the covered 808 person, the covered person's authorized representative or the covered

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- 809 person's treating health care professional;
- 810 (4) The terms of coverage under the covered person's health benefit 811 plan to ensure that the independent review organization's decision is 812 not contrary to the terms of coverage under such health benefit plan;
- 813 (5) The most appropriate practice guidelines, which shall include 814 applicable evidence-based standards and may include any other 815 practice guidelines developed by the federal government, national or 816 professional medical societies, medical boards or medical associations;
- 817 (6) Any applicable clinical review criteria developed and used by 818 the health carrier or its designee utilization review company; and
- 819 opinion or opinions of the independent review 820 organization's clinical peer or peers who conducted the review after considering subdivisions (1) to (6), inclusive, of this subsection.
- 822 (i) (1) The independent review organization shall notify the 823 commissioner, the health carrier, the covered person and, if applicable, 824 the covered person's authorized representative in writing of its 825 decision to uphold, reverse or revise the adverse determination or the 826 final adverse determination, not later than:
- 827 (A) For external reviews, forty-five calendar days after such 828 organization receives the assignment from the commissioner to 829 conduct such review;
- 830 (B) For external reviews involving a determination that the 831 recommended or requested health care service or treatment is 832 experimental or investigational, twenty calendar days after such 833 organization receives the assignment from the commissioner to 834 conduct such review;
- 835 (C) For expedited external reviews, as expeditiously as the covered 836 person's medical condition requires, but not later than seventy-two 837 hours after such organization receives the assignment from the

- 838 commissioner to conduct such review; and
- (D) For expedited external reviews involving a determination that the recommended or requested health care service or treatment is experimental or investigational, as expeditiously as the covered person's medical condition requires, but not later than five calendar days after such organization receives the assignment from the commissioner to conduct such review.
- 845 (2) Such notice shall include:
- 846 (A) A general description of the reason for the request for the 847 review;
- (B) The date the independent review organization received the assignment from the commissioner to conduct the review;
- (C) The date the review was conducted;
- (D) The date the organization made its decision;
- (E) The principal reason or reasons for its decision, including what applicable evidence-based standards, if any, were used as a basis for its decision;
- (F) The rationale for the organization's decision;
- 856 (G) (i) Reference to the evidence or documentation, including any 857 evidence-based standards, considered by the organization in reaching 858 its decision, and (ii) for a decision that upholds the adverse 859 determination or the final adverse determination, copies of all 860 evidence or documentation, free of charge, including any evidence-861 based standards, regarding the adverse determination or the final 862 adverse determination, whether or not the organization considered 863 such evidence or documentation in reaching its decision; and
- 864 (H) For a review involving a determination that the recommended 865 or requested health care service or treatment is experimental or

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- 867 (i) A description of the covered person's medical condition;
  - (ii) A description of the indicators relevant to determining whether there is sufficient evidence to demonstrate that (I) the recommended or requested health care service or treatment is likely to be more beneficial to the covered person than any available standard health care services or treatments, and (II) the adverse risks of the recommended or requested health care service or treatment would not be substantially increased over those of available standard health care services or treatments;
  - (iii) (I) A description and analysis of any medical or scientific evidence considered in reaching the opinion, and (II) for a decision that upholds the adverse determination or the final adverse determination, copies of all medical or scientific evidence, free of charge, the organization considered in reaching its decision;
    - (iv) (I) A description and analysis of any evidence-based standard, and (II) for a decision that upholds the adverse determination or the final adverse determination, copies of all evidence-based standards, free of charge, the organization considered in reaching its decision; and
    - (v) Information on whether the clinical peer's rationale for the opinion is based on the documents and information set forth in subsection (f) of this section.
    - (3) Upon the receipt of a notice of the independent review organization's decision to reverse or revise an adverse determination or a final adverse determination, the health carrier shall immediately approve the coverage that was the subject of the adverse determination or the final adverse determination.

This act shall take effect as follows and shall amend the following sections:

Section 1	October 1, 2012	38a-591d
Sec. 2	October 1, 2012	38a-591e
Sec. 3	October 1, 2012	38a-591f
Sec. 4	October 1, 2012	38a-591g

## Statement of Purpose:

To require health carriers and independent review organizations to provide free of charge to covered persons or covered persons' authorized representatives copies of all materials regarding an adverse determination or a final adverse determination, and to require dispensation and coverage of a prescribed drug for the duration of any grievance or review.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]